| RECENTED<br>SUPREME GOURT<br>STATE OF WASHINGTON   |   |
|--|---|
| 10 SEP 17 PM IN THE SUPREME COURT OF               | F THE STATE OF WASHINGTON                                       |
| BY RONAL DEPERTER  Dependency of Peter Tsimbalyuk, | )<br>No. 84458-5  |
| et al.   | ) WRITTEN COMMENTS  |
|  | ) REGARDING RAP 7.2<br>) AND SUBSEQUENT<br>) TERMINATION ORDERS |

COMES NOW the petitioner, Peter Tsimbalyuk, by and through his attorney, Lila J. Silverstein, responding to the Court's order requesting written comments as stated below.

### I. QUESTION PRESENTED

By order of September 9, 2010, this Court requested "written comments providing additional information as to the apparent separate orders entered under King County Superior Court cause numbers 09-7-04166-9, 09-7-04167-7, and 09-7-04168-5 terminating the Petitioner's parental rights regarding the same children who are the subject of the petition for review pending in this court under cause number 84458-5. Principally, counsel should explain both the factual and procedural basis and the authority, consistent with RAP 7.2, under which the trial court entered the orders of termination. Counsel should include any available and pertinent written documentation."

Dependency of Tsimbalyuk, No. 84458-5

Page 1 of 8

Washington Appellate Project 1511 Third Avenue, Suite 701 Seattle, WA 98101 (206) 587-2711



HILED AS

### II. SHORT ANSWER

The juvenile court denied DSHS's first petition to terminate Peter Tsimbalyuk's relationship with his children, ruling termination would be contrary to the children's best interests and was not necessary to ensure early integration into a stable and permanent home. DSHS moved for discretionary review of that decision in the Court of Appeals and also refiled a termination petition in the trial court. The Court of Appeals granted the department's motion for discretionary review and reversed, and Mr. Tsimbalyuk sought review of that decision in this Court. Shortly thereafter, the trial court granted the department's second termination petition.

This Court should do one of the following:

- 1. Grant Mr. Tsimbalyuk's petition for review and strike the subsequently entered termination orders; or
- 2. Grant Mr. Tsimbalyuk's petition for review and also grant review on the question of whether the trial court had the authority under RAP 7.2 to enter the subsequent termination orders; or
- 3. Grant Mr. Tsimbalyuk's petition for review notwithstanding the subsequent termination orders because the petition raises issues of substantial public interest.

### III. <u>DISCUSSION</u>

### a. Procedural History

On July 28, 2008, DSHS filed a petition to terminate Mr. Tsimbalyuk's relationship with his three boys. The boys were living with Mr. Tsimbalyuk's relatives but also spending a lot of time with their father. At the termination trial, at least two of the State's witnesses testified that it would be best for the children to continue to have a relationship with their father even if they lived with their relatives. On March 25, 2009, the trial court denied the termination petition, ruling that termination would be contrary to the children's best interests and that the children were in stable and permanent homes with their paternal aunt and grandmother. The Department then filed a motion to vacate, which was also denied.

On May 13, 2009, the Department filed a notice of appeal to the Court of Appeals, Division One. While the parties were briefing and arguing that case in the Court of Appeals, the Department filed another termination petition in the trial court on October 15, 2009. Exhibit 1 at 1.

On February 16, 2010, the Court of Appeals granted discretionary review of the denial of the first termination petition and remanded to the trial court for reconsideration of the children's best interests. On March 3,

Dependency of Tsimbalyuk, No. 84458-5

Page 3 of 8

the Department filed a Motion to Publish the Court of Appeal's opinion, asserting that the issues addressed are "a matter of public interest and importance." The Court of Appeals granted the motion to publish. On March 16, 2010, Mr. Tsimbalyuk filed a petition for review in this Court.

On March 26, 2010, the trial court granted DSHS's second termination petition, having denied Mr. Tsimbalyuk's motion to stay the second termination trial pending resolution of the appeal of the first termination trial. Exhibit 1 at 2; Exhibit 2; Exhibit 3.

On April 26, DSHS filed an Answer to Mr. Tsimbalyuk's petition for review, asserting that the issues raised were moot because the trial court had granted the Department's second termination petition. On May 4, 2010, Mr. Tsimbalyuk filed a Reply to DSHS's Answer, arguing that regardless of the subsequent termination orders, this Court should grant review because both parties agree that the published Court of Appeals' opinion involves matters of substantial public interest.

### b. <u>Analysis</u>

Under the Rules of Appellate Procedure, "[a]fter review is accepted by the appellate court, the trial court has authority to act in a case only to the extent provided in this rule, unless the appellate court limits or expands that authority as provided in rule 8.3" RAP 7.2(a). In other

Dependency of Tsimbalyuk, No. 84458-5

Page 4 of 8

words, the trial court may *not* act in a case once the Court of Appeals accepts it for review, unless one of the exceptions listed in RAP 7.2 applies. The list of exceptions is exhaustive. 2A K. Tegland, Washington Practice, <u>Rules Practice</u> at 504, 505 (6<sup>th</sup> ed. 2004).

None of the exceptions applies here. Rather, the question of whether the trial court had the authority to grant the second termination petition while the first was still on appeal comes down to the meaning of the word "case" in RAP 7.2(a). The State may argue that the trial court was acting in a different "case" when granting the second termination petition because the cause numbers were different. But this interpretation elevates form over substance and is an improperly restrictive reading of the word. This Court has explained, "After an appeal is taken, the trial court loses jurisdiction over the subject matter of the appeal and cannot change its judgment or orders entered prior thereto, or do anything that affects the subject matter of the appeal." Sewell v. Sewell, 28 Wn.2d 394, 396, 184 P.2d 76 (1947) (emphasis added). Only orders that do not "inhere in the appeal or affect it" may be entered in the trial court after the

The exceptions are: settlement of record, enforcement of trial court decision in civil cases, attorney fees and litigation expenses on appeal, postjudgment motions and actions to modify decision, release of defendant in criminal case, questions relating to indigency, supersedeas, stay and

Court of Appeals accepts review. *Id.* at 397. A judgment entered in contravention of this rule is "void and unenforceable." *Tinsley v. Monson & Sons Cattle Co.*, 2 Wn. App. 675, 677, 472 P.2d 546 (1970).

affect the subject matter of the pending appeal. The parties are the same and the questions are the same – whether termination serves the best interests of the children and whether the State has proved the elements of RCW 13.34.180(1). The orders affected the appeal by rendering it moot. Indeed, DSHS purposely mooted out its own appeal after obtaining a published opinion in its favor, and then used the subsequently entered termination orders to urge this Court to deny review in the original appeal. Because the termination orders affected the subject matter of the pending appeal, the trial court lacked the authority to enter the termination orders. The subsequently entered termination orders are void and unenforceable.

DSHS should have chosen either to re-file a termination petition in the trial court or to appeal the denial of the termination petition, but not both.<sup>2</sup> The Department's dual-track approach in this case violated not only

bond, attorney fees, costs, and litigation expenses, perpetuation of testimony, and multiple parties claims or counts. RAP 7.2(b)-(l).

Actually, the best action would have been to effectuate the trial court's original ruling, which urged the parties to come to an agreement by which the children could continue to live with their paternal relatives and also see

Dependency of Tsimbalyuk, No. 84458-5

RAP 7.2, but also principles of judicial economy. As Mr. Tsimbalyuk pointed out in his motion to stay the second termination trial:

The Department chose to file a second termination petition before [its] appeal of the first termination petition was resolved. This was an unusual decision that created a situation not contemplated in the caselaw. The same questions of law and fact are set to be in front of at least two sets of judicial officers — the Washington Supreme Court and the King County Superior Court — at some time in the future. It makes sense that an appeal from the first case should be resolved before the trial court handles the same questions of law and fact.

Exhibit 3 at 3.

In sum, this Court should grant Mr. Tsimbalyuk's petition for review and either strike the subsequently entered termination orders or also grant review on the question of whether the trial court had the authority to enter the subsequent termination orders. Even if this Court leaves the subsequently entered termination orders intact, it should grant Mr. Tsimbalyuk's petition for review for the reasons set forth in the petition for review and reply.

### IV. CONCLUSION

This Court should grant Mr. Tsimbalyuk's petition for review for the reasons set forth in the petition and reply. This Court should also

their father frequently, rather than terminating the rights of the father and children to see each other. But given that the Department was committed

Dependency of Tsimbalyuk, No. 84458-5

consider either striking the termination orders that were entered while this appeal was pending, or granting review on the additional issue of whether the court had the authority to enter those orders.

DATED this 17th day of September, 2010.

Respectfully submitted,

LILA J. SILVERSTEIN (WSBA 38394)

Washington Appellate Project

Attorney for Father/Petitioner Peter Tsimbalyuk

to termination, it should have chosen one course or the other, not both simultaneously.

## **EXHIBIT 1**

### **Electronic Court Records**

Dept. of Judicial Administration, Office of the Superior Court Clerk's Office

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#### # 09-7-04166-9

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|          | 5    | 8                    | 10-26-2009 MOTION FOR PUBLICATION  | 2   |
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| 100      | 10   |                      | 10-27-2009 NOT OF APPEAR AND REQ FOR DISCOVERY                               | 2   |
|          | 11   |                      | 11-03-2009 ORDER FOR PUBLICATION   |   |
|          | 12   |                      | 11-03-2009 DECLARATION OF LEGAL ASSISTANT                                    | 2<br>2  |
| ****     | 12A  |                      | 11-09-2009 RESPONSE OF FATHER  | 4   |
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|          | 15   |                      | 12-07-2009 AFFIDAVIT OF PUBLICATION  | 2   |
|          | 16   | 8                    | 12-16-2009 NOTICE OF HEARING   | 32  |
|          | 17   | A .                  | 12-18-2009 NOTE FOR CALENDAR   | 2   |
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|          | 19   |                      | 12-22-2009 REPORT OF CASA  | 4   |
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|          | 21   | <b>a</b> .           | 01-15-2010 STATEMENT OF EVIDENCE /AAG  | <u>"</u>  |
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|          | 23   | 鱼                    | 01-15-2010 MTN/DECL FOR RECORDS RELEASE /DSHS                                | <u>.</u>  |
|          | 24   | <b>a</b>             | 01-15-2010 MEMORANDUM OF DCFS RE RELEASE OF RECORDS                          | ۷.  |
|          | 25   | B                    | 01-28-2010 BRIEF OF FATHER   | 6   |
| algeri   | 26   |                      | 01-29-2010 MOTION HEARING  | 7   |
|          | 27   |                      | 01-29-2010 ORDER ON PRE-TRIAL CONFERENCE                                     | 3   |
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|      | 33   |          | ٠.                                      | 。<br>② 02-12-2010  | REQUEST FOR DISCOVERY /AAG                           | 2           |
|      | 33A  | Þ        |   | 02-16-2010   | RIAMEN AND AND AND AND AND AND AND AND AND AN        | 2           |
| .[_] | 33B  |          |   | 02-19-2010   | NOTICE OF HEARING                                    | 2           |
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| · [] | 33G  |          |   |  | REPORT OF CASA                                       | 5           |
|      | 34   | 繼        |   |  | ORDER OF CONTINUANCE                                 | 1           |
|      | 35   | 盘        | •                                       | 03-01-2010   | OPPOSITION TO CONTINUANCE /DCFS                      | 27          |
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|      | 38   |          |   |  | NOTICE OF HEARING                                    | 2           |
|      | 39   | 勮        |   |  | MOTION TO SHORTEN TIME /FATHER                       | 3           |
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|      | 41   | 圈        |   |  | DECLARATION OF COUNSEL /FATHER                       | 23          |
| I    | 41A  |          |   |  | REPORT OF CASA                                       | . = ~       |
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| D    | 42   | <b>6</b> |   | Address  | MOTION HEARING                                       | 1           |
| I    | 43   |          |   | <del></del>  | ORDER DENYING MOTION/PETITION                        | 2.          |
|      | 43A  | 1        |   | 03-05-2010   | MEMORANDUM OF AUTHORITIES /DSHS                      | 21          |
|      | 44   |          |   |  | STATUS CONFERENCE / HEARING                          | 1           |
|      | 45   |          |   |  | MTN/DCLR FOR JUDGE CHANGE                            | 1           |
|      | 46   | <b>a</b> | ·                                       | 03-08-2010   | ORDER FOR CHANGE OF JUDGE                            | 1           |
|      | 46A  |          |   | 03-08-2010   | STATUS CONFERENCE / HEARING                          | , <b>1</b>  |
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|      | 48   | A        |   | 03-11-2010   | WITNESS LIST OF FATHER                               | 2           |
|      | 49   |          | ·                                       |  | TRIAL MEMORANDUM OF FATHER                           | 27          |
|      | 50   |          | ·                                       |  | NOTICE WITHDRAW & SUBSTITUT COUNSEL                  | 1.          |
|      | 51   |          |   |  | NOTICE WITHDRAW & SUBSTITUT COUNSEL                  | . 1         |
|      | 52.  | þ        |   | ,  | JUDGMENT   | 1           |
|      | 53   |          |   |  | WITNESS RECORD                                       | 2.          |
|      | 54   |          |   |  | ORD TERM PARENT-CHILD RELATIONSHIP                   | 20          |
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|          | 60   |             | 05-18-2010          | DESIGNATION OF CLERK'S PAPERS 68293-1\WAP | . • . | 2           |
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|          | 63   |             | <b>5</b> 05-27-2010 | STATEMENT OF ARRANGEMENTS /MAILED 6/1/10  |       | 2           |

# EXHIBIT 2

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27 28 March 5, 2010 @ 8:30 a.m.

Motion Hearing

Juvenile Presiding or Assigned Judge

### IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON FOR KING COUNTY JUVENILE DIVISION

IN RE THE DEPENDENCY OF: PETER TSIMBALYUK, dob 9/12/00

JAYCOB IRBY, dob 2/21/05

OSCAR TSIMBALYUK, dob 8/17/06

NO. 09-7-04166-9 SEA 09-7-04167-7 SEA 09-7-04168-5 SEA

MOTION TO STAY PROCEEDINGS TO AVOID CONFLICTING RULINGS BETWEEN APPELLATE AND SUPERIOR COURT

COMES NOW, father Peter Tsimbalyuk, by and through his attorney Alison Warden of Society of Counsel Representing Accused Persons, and hereby moves this Court to stay or continue proceedings in the above-captioned termination trial. The purpose of the motion is to avoid the potential for conflicting tulings on common issues of law and fact between this Court and proceedings mandated by Washington Court of Appeals, Division One under Cause Number 63551-4-I. Bahibit A.

### PROCEDURAL BACKGROUND

### A. First Termination Trial: March 2009

In July 2008, the Department initiated its first termination proceedings against Mr.

Tsimbalyuk in relation to the same three children who are the subjects of the above-captioned

MOTION TO STAY. Page 1 of 4

, , ,

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17.

MOTION TO STAY Page 2 of 4

matter. On March 25, 2009, Judge Ronald Kessler ruled that termination was not in the best interest of the children, finding instead that it was in the children's interests to continue the parent-child relationship with their father through visitation. Judge Kessler further found that the State failed to prove that continuation of the parent-child relationship clearly diminished prospects for early integration into a stable and permanent home, because the children all lived with relatives in stable and permanent placements. The State and CASA moved to reopen the case to offer testimony from the relatives, presumably in support of the Department's position that the placement with relatives was in fact not stable. Judge Kessler denied the motion to reopen the case.

### B. Department's Appeal of Judge Kessler's Ruling

The Department and CASA chose to appeal Judge Kessler's dismissal of the termination petition and Judge Kessler's refusal to reopen the case to allow additional testimony from the relatives. The appeal was assigned cause number 63551-4-I in Division One of the Washington Court of Appeals. The Department asked Division One to overturn Judge Kessler's ruling and hold that he abused his discretion in determining that termination was not in the children's best interests. Additionally, the Department argued that Judge Kessler errod in finding that the State failed to prove the necessary element found in RCW 13.34.180(1)(f): that continuation of the parent-child relationship clearly diminished prospects for early integration into a stable and permanent home (hereinafter referred to as "Element 6").

Oral arguments were heard on January 5, 2010. On February 16, 2010, the Court of

Appeals reversed Judge Kessler's ruling in part and remanded for further proceedings. See

Exhibit A, Division One's ruling. Division One held that the State had indeed proved the element

SOCIETY OF COUNSEL
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1401 East Jefferson Street
Suite 200
Seattle, Washington 98122
(206) 322-8400

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MOTION TO STAY
Page 3 of 4

found in 13.34.180(1)(f) (Element 6) because Element 6 necessarily flows from proof of Element 5 (13.34.180(1)(e). Division One found that Judge Kessler committed obvious error by interpreting that statute in favor of Mr. Tsimbalyuk.

Notably, Division One did not rule that termination was appropriate, but instead remanded the case back to Judge Kessler to determine whether termination is in the best interest of the children in light of the finding that Element 6 had been proven by the state.

### C. Current Procedural Posture of Appeal

According to Mr. Tsimbalyuk's appellate attorney, she will file a motion for discretionary review with the Washington State Supreme Court within the next 30 days. See Exhibit 2, declaration of Lila Silverstein. It may be six months before the Court decides whether to accept review of the case. If the Court declines to accept review, the case will be mandatorily remanded to Judge Kessler to make the above-described determination about whether termination is in the best interests of the children.

### D. Potential for Conflicting Rulings

The Department chose to file a second termination petition before the appeal of the first termination petition was resolved. This was an unusual decision that created a situation not contemplated in the caselaw. The same questions of law and fact are set to be in front of at least two sets of judicial officers—the Washington Supreme Court and the King County Superior Court, at some time in the future. It makes sense that the appeal from the first case should be resolved before the trial court handles the same questions of law and fact.

Here, the "law of the case" is not settled and will not be settled until the Washington Supreme Court declines review or makes a ruling in the case. Direction should be taken from the higher

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courts before moving forward in the lower courts on a second petition involving the same parties and facts.

For the reasons above, Mr. Tsimbalyuk respectfully requests that this Court stay the proceedings in the above-captioned matter to allow the appellate courts to resolve the common questions of law and fact as applied to these proceedings.

DATED this 19th day of February, 2010.

Alison Warden

Attorney for Peter Tsimbalyuk

MOTION TO STAY Page 4 of 4

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Suite 200
Seattle, Washington 98122
(206) 322-8400

EXHIBIT 3

| SCOMIS CODE Mthrg                                | •   |
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| Respondent 6-Attorney Parent(s) Heidi            | 04166-9/09-7-04167-7/09-7-04168-5  Let Tsikelyuk, Jacob Trby, Oscar Tsimbalyuk  to Stay  ile Comeau > QQE  ra Street > QQE  e Reynolds - Casa  Plagel - atty for Casa  on Werden 7 atty for fatter  who is Not proget |
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|                                     | RE P.P.T., ET AL<br>NOR CHILDREN  | )                            |                                 |
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|                                     | 800 FIFTH AVENUE, SUITE 2000<br>SEATTLE, WA 98104-3188  |                              |                                 |
| [X]                                 |   | (X)<br>( )                   | U.S, MAIL<br>HAND DELIVERY      |
|                                     | SEATTLE, WA 98104-3188  KATHLEEN SULLIVAN KAREN BRUNTON AMANDA BEANE ATTORNEYS FOR CASA/GAL 1201 3 <sup>RD</sup> AVE STE 4800   | (X) ( ) ( X) ( X) ( X) ( X)  | HAND DELIVERY  U.S. MAIL        |
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TILED AS

701 Melbourne Tower 1511 Third Avenue Seattle, Washington 98101 Phone (206) 587-2711 Fax (206) 587-2710

### OFFICE RECEPTIONIST, CLERK

To:

Maria Riley

Cc:

McArdle, Trisha (ATG); abeane@perkinscoie.com; kosullivan@perkinscoie.com;

kbrunton@perkinscoie.com

Subject:

RE: TSIMBALYUK-844585

Rec. 9-17-10

Please note that any pleading filed as an attachment to e-mail will be treated as the original. Therefore, if a filing is by e-mail attachment, it is not necessary to mail to the court the original of the document.

From: Maria Riley [mailto:maria@washapp.org] Sent: Friday, September 17, 2010 4:10 PM

To: OFFICE RECEPTIONIST, CLERK

Cc: McArdle, Trisha (ATG); abeane@perkinscoie.com; kosullivan@perkinscoie.com; kbrunton@perkinscoie.com

Subject: TSIMBALYUK-844585

#### IN RE P.T., et al

No. 84458-5

Please accept the attached documents for filing in the above-subject case:

### WRITTEN COMMENTS RE: RAP 7.2 AND SUBSEQUENT TERMINATION ORDERS

Lila J. Silverstein - WSBA 38394 Attorney for Petitioner Phone: (206) 587-2711 E-mail: lila@washapp.org

Ву

Maria Arranza Riley Staff Paralegal Washington Appellate Project

Phone: (206) 587-2711 Fax: (206) 587-2710 www.washapp.org